

## CITY COUNCIL ATLANTA, GEORGIA

**22-O-1369** 

\*\*\*\*AN ORDINANCE BY COUNCILMEMBERS MATT WESTMORELAND, JASON DOZIER, JASON WINSTON, LILIANA BAKHTIARI, DUSTIN HILLIS, ALEX WAN, ANDREA L. BOONE, MICHAEL JULIAN BOND, BYRON D. AMOS, KEISHA SEAN WAITES, MARCI COLLIER OVERSTREET, AND ANTONIO LEWIS AS SUBSTITUTED BY TRANSPORTATION COMMITTEE OUTLINING INCREASED OVERSIGHT, ACCOUNTABILITY, RESIDENT PARTICIPATION, AND A COMMITMENT TO IMPROVED PROJECT DELIVERY FOR THE "MOVING ATLANTA FORWARD" INFRASTRUCTURE INITIATIVE; AND FOR OTHER PURPOSES.(FAVORABLE ON SUBSTITUTE BY TRANSPORTATION COMMITTEE 5/11/22)

WHEREAS, the City of Atlanta has more than \$3 billion in infrastructure funding needs over the next 20 years; and

WHEREAS, to begin addressing these infrastructure needs, Atlanta voters approved the Renew Atlanta Infrastructure Bond Program ("Renew Atlanta") in March 2015 and a Transportation Special Purpose Local Option Sales and Use Tax ("TSPLOST") in November 2016; and

WHEREAS, the Renew Atlanta and TSPLOST programs have provided \$66 million for acquisition of Atlanta BeltLine trail segments, \$75 million for 81 miles of resurfaced roadways, \$31 million for 10 trail projects into Proctor Creek Greenway, \$44 million for traffic signals, school beacons, and crosswalk signals, \$28 million for eight bridge replacement projects citywide, \$16 million for sidewalk installations, \$146 million toward 22 Complete Street projects, as well as funding for renovations to 25 fire stations, 12 community parks, public art, and the construction of the new MLK Natatorium; and

WHEREAS, but both the Renew Atlanta and TSPLOST programs have seen project costs that are significantly higher than original estimates, experienced a significant increase in construction costs, and faced real challenges around project management and unacceptable delays in project delivery; and

WHEREAS, the allocation of bond premium from Renew Atlanta Infrastructure Bond program, as well as the allocation of funds from the TSPLOST "Partnership and Matching Funding," to projects or categories not previously identified publicly undermined the public trust; and

WHEREAS, in July 2019 the City Council voted to create a City of Atlanta Department of Transportation to restructure the way transportation is managed in the City to catalyze, and be a vehicle for, providing transportation leadership vision, talent, and capacity; and

WHEREAS, In November 2021, Atlanta voters elected as their new mayor, Mayor Andre Dickens, who has shown an increased commitment to transparency, accessibility, responsiveness, and a commitment to data; and

WHEREAS, shortly after taking office, Mayor Dickens launched national searches for new commissioners for the Department of Procurement and the Department of Human Resources who will

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be tasked with overhauling those department to provide improved project delivery on infrastructure initiatives as well as in other areas; and

WHEREAS, on December 6, 2021, the Atlanta City Council unanimously adopted 21-R-3927 and 21-R-3928, which call for the imposition of TSPLOST ("2022 TSPLOST") and the issuance of 2022 Public Improvement Bonds if approved via referenda during a special election on May 24, 2022, will provide \$750 million toward vital transportation, recreation, public safety and arts projects across the city; and

WHEREAS, the proposed recreation and public safety project lists for the 2022 TSPLOST and 2022 Public Improvement Bonds (collectively referred to as "Project Lists") were developed following an evaluation of current facilities of the Department of Parks & Recreation, Atlanta Police Department, and Atlanta Fire & Rescue as well as the identification of city trail network opportunities with the PATH Foundation; and

WHEREAS, the proposed transportation Project Lists were developed with the use of advanced analytics to identify maintenance, safety, and quality of life needs; and

WHEREAS, those analytics included a review of the High-Injury Network, proximity to severe crashes that involve serious injuries or fatalities; Vision Zero Communities of Concern Criteria such as poverty, race, lack of vehicle access; as well as proximity to MARTA, schools, parks, hospitals, supermarkets, and senior facilities; as well as improved access and connectivity between isolated multimodal corridors; and

WHEREAS, in April 2020, the City of Atlanta adopted Vision Zero as a policy to reduce traffic-related deaths and injuries to zero, acknowledging that they are preventable, not expensive, and can be addressed with a systems approach to street design; and

WHEREAS, the Moving Atlanta Forward infrastructure initiative will be measured against Vision Zero milestones set by ADOT provided at or before the Transportation Committee meeting on December 14, 2022; and

WHEREAS, the proposed transportation allocations from the 2022 TSPLOST and 2022 Public Improvement Bonds include \$196.5 million for new sidewalks, repaired sidewalks, and trails, \$108 million for safer streets project and protected bike lane projects; \$40 million for bridge replacement and repairs; \$32 million for street repairs, \$10 million for traffic and pedestrian signals; and

WHEREAS, in April 2020, the City of Atlanta adopted the National Association of City Transportation Officials (NACTO) Urban Street Design Guide as a city design standard for all transportation projects, which is a commitment to designing streets based on its urban context, providing better accessibility, and enhancing safety for all transportation modes that utilize the City's roads; and

WHEREAS, the Moving Atlanta Forward infrastructure initiative will be designed to this standard; and

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WHEREAS, the proposed allocations for parks, recreation and the arts from the 2022 TSPLOST and 2022 Public Improvement Bonds include \$72.8 million for recreation centers and pools, \$64.6 million for park improvements, and \$15 million for the arts; and

WHEREAS, the proposed public safety allocations from the 2022 TSPLOST and the 2022 Public Improvement Bonds include \$69.3 million for police and fire station facilities and renovations, \$15 million for the 911 Call Center, and \$8 million for the Center for Diversion and Services; and

WHEREAS, the City proposes district council members will be able to allocate \$3 million each to neighborhood projects from the 2022 Public Improvement Bonds for projects that are not already covered by the larger citywide investments; and

WHEREAS, the adoption of the 2022 TSPLOST and 2022 Public Improvement Bonds referenda will not lead to an increase in property taxes, or in sales tax beyond the rate in place in March 2022; and

WHEREAS, the 2022 TSPLOST project list was developed using more-appropriate project budget estimates, and include an contingency reserve fund to help ensure projects can be delivered amid an increase in construction costs; and

WHEREAS, the 2022 TSPLOST project list is explicit and specified and does not include unspecified categories like "Partnership and Matching Funding" as found in the 2016 referendum; and

WHEREAS, the Infrastructure Investment and Jobs Act ("IIJA") makes billions of dollars in new federal funding available to cities, and nearly all of these discretionary grant programs require local dollars to match federal funds; and

WHEREAS, the City will use dollars from the Moving Atlanta Forward infrastructure initiative to match federal funding and will target an annual match of based on a goal provided by the Atlanta Department of Transportation at or before the Transportation Committee meeting on June 29, 2022; and

WHEREAS, taken together, the Infrastructure Investment and Jobs Act and the Moving Atlanta Forward infrastructure initiative, provide a historic opportunity to bring federal and local dollars to critical projects and make Atlanta safer, more sustainable, better connected, and more livable; and

WHEREAS, ahead of the May 24 vote, the Atlanta City Council deems it appropriate to outline additional oversight, accountability, resident participation, and a commitment to improved project delivery for the "Moving Atlanta Forward" infrastructure initiative; and

WHEREAS, In 2016, a team of students and researchers from Georgia Institute of Technology collaborated with the City of Atlanta, a group of Atlanta residents, and service providers to produce a

community engagement playbook-- a collection of best practices for how to implement effective and impactful civil engagement projects across different city concerns; and

WHEREAS, the Atlanta Community Engagement Playbook will form the basis of community engagement for the Moving Atlanta Forward infrastructure initiative.

THE CITY COUNCIL OF THE CITY OF ATLANTA, GEORGIA, HEREBY ORDAINS, as follows:

<u>SECTION 1:</u> The projects listed in 21-R-3927 and 21-R-3928, which were unanimously adopted by the Atlanta City Council on December 6, 2021, are binding as provided herein.

<u>SECTION 2</u>: <u>2022 TSPLOST Binding Project List.</u> State law at OCGA Sec. 48-8-121 requires that the 2022 TSPLOST project list approved via 21-R-3927 shall be final upon the approval of the referendum at the May 24, 2022, Special Election. Should any such projects be completed under budget any remaining dollars must be used in compliance with state law at OCGA Sec. 48-8-121.

<u>SECTION 3</u>: <u>2022 Public Improvement Bonds Binding Project List</u>. The project list approved via Resolution 21-R-3928 shall be final, upon approval of the referendum at the May 24, 2022, Special Election. Any subsequent change to the project list, thereafter, shall comply with state law at OCGA Sec. 36-82-4.2 and shall be used on items within the exiting project list or in the descriptive categories/subcategories identified in 21-R-3928.

SECTION 4: Quarterly Progress Reports on Project Delivery. Should the voters approve the 2022 TSPLOST and 2022 Public Improvement Bonds referenda, each quarter thereafter until the completion of the projects, the Atlanta Department of Transportation will provide a progress report on project delivery to the Transportation Committee; the Department of Parks & Recreation will provide a progress report on project delivery to the Community Development/Human Services Committee; the Department of Enterprise Asset Management will provide a progress report on project delivery to the Finance-Executive Committee; and the Department of Procurement will provide a progress report on project delivery to the Finance-Executive Committee.

<u>SECTION 5</u>: <u>Financial Review</u>. The City Auditor shall conduct an annual review of financials and project delivery for the "Moving Atlanta Forward" infrastructure initiative and shall present their resulting report to the Transportation and Finance-Executive Committees.

<u>SECTION 6</u>: <u>Discretionary Dollars</u>. If approved by the voters, 21-R-3928 provides district council members with \$3 million each to neighborhood projects that would not already be covered by the larger citywide investments. To provide greater oversight and accountability for these dollars, Council must adopt a preliminary plan for all 12 discretionary accounts by December 31, 2022. These plans are not binding., however, all projects must fall within the category or subcategory identified in Resolution 21-R-3928. Council must then approve a binding plan encumbering discretionary dollars by December 31, 2025.

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<u>SECTION 7</u>: <u>Stakeholder Oversight Committee</u>. That hereby there shall be established a 15-member Stakeholder Advisory Committee to represent the interests of residents by ensuring the "Moving Atlanta Forward" infrastructure initiative is implemented in an expedient, organized, and accountable manner.

Committee members will focus on: Overall economics and budget status; the scope and schedule of individual projects; construction management practices; stakeholder satisfaction; environmental stewardship; safety and issues of risk.

Appointed individuals should have experience in construction, law, accounting, real estate, engineering, planning, auditing, finance, or project management. There shall be a particular preference for appointees with engineering and planning expertise who are NATCO certified to provide oversight that transportation projects meet NACTO guidelines.

The Stakeholder Oversight Committee shall consist of the following members:

a. Two (2) members appointed by the Mayor

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- b. One (1) member appointed by the Council President
- c. Four (4) members appointed by Council Districts 1, 2, 3, 4 and Post 1 At-Large
- d. Four (4) members appointed by Council Districts 5, 6, 7, 8 and Post 2 At-Large
- e. Four (4) members appointed by Council Districts 9, 10, 11, 12 and Post 3 At-Large

Committee members shall be appointed for a two-year term, and such terms shall begin upon Council confirmation. The Committee shall meet quarterly. The Committee shall provide as necessary and appropriate advice, reviews, reports, and recommendations to the public, Mayor, Chief Operating Officer, and City Council on spending, budgets, projects, and legislation related to the "Moving Atlanta Forward" infrastructure initiative.

<u>SECTION 8</u>: <u>Community Advisory Input</u>. Individual Council Members may organize community advisory proceedings for projects within their district boundaries. Projects that cross district boundaries can be convened by multiple Council Members.

SECTION 9: Strategic Delivery Plan. By September 30, 2022, the Department of Transportation, Department of Parks and Recreation, Department of Enterprise Asset Management, and Department of Procurement shall provide the City Council with a strategic delivery plan that will help Council, oversight bodies, and the public understand the commitments of each department in respect to their role in delivering projects. The delivery plan will include scope of details for each project, defining what will be delivered, minimum design and material standards, and expected dates for design completion, construction start, and construction end. The strategic delivery plan will take effect upon approval by the City Council via resolution.

22-O-1369 Page 5 of <u>SECTION 10</u>: All projects in the Moving Atlanta Forward infrastructure initiative will conform with requirements of the American with Disabilities Act.

<u>SECTION 11</u>: That all ordinances and parts of ordinances in conflict herewith are hereby waived for purposes of this ordinance only and only to the extent of the conflict.

A true copy,

**Deputy Clerk** 

ADOPTED by the Atlanta City Council APPROVED by Mayor Andre Dickens

MAY 16, 2022 MAY 23, 2022

4. Vanessa d



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## CITY COUNCIL ATLANTA, GEORGIA

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## **SPONSOR SIGNATURES**

ozier, Councilmember, District 4 Lilia a Bakhtiari, Co neilmember, District 5



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#### **Workflow List:**

Atlanta City Council Completed 05/02/2022 1:00 PM
Transportation Committee Completed 05/11/2022 9:30 AM
Finance/Executive Committee Completed 05/11/2022 1:30 PM
Atlanta City Council Completed 05/16/2022 1:00 PM

#### **HISTORY:**

05/02/22 Atlanta City Council REFERRED WITHOUT OBJECTION

# REFERRED TO TRANSPORTATION COMMITTEE AND FINANCE/EXECUTIVE COMMITTEE WITHOUT OBJECTION

RESULT:	REFERRED WITHOUT OBJECTION	Next: 5/11/2022 9:30 AM
05/11/22	Transportation Committee	FAVORABLE ON SUBSTITUTE

RESULT: FAVORABLE ON SUBSTITUTE [UNANIMOUS]

MOVER: Antonio Lewis, District 12 **SECONDER:** Jason Dozier, District 4

**AYES:** Dozier, Lewis, Overstreet, Waites, Wan, Westmoreland

**ABSENT:** Amir R Farokhi

05/11/22 Finance/Executive Committee FAVORABLE ON SUBSTITUTE

RESULT: FAVORABLE ON SUBSTITUTE [UNANIMOUS]

**MOVER:** Howard Shook, Vice-Chair, District 7

**SECONDER:** Jason Dozier, District 4

**AYES:** Wan, Bond, Dozier, Shook, Waites, Winston

**ABSENT:** Liliana Bakhtiari

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RESULT: ADOPTED ON SUBSTITUTE BY CONSENT VOTE [13 TO 0]

MOVER: Alex Wan, Councilmember, District 6
SECONDER: Howard Shook, Councilmember, District 7

AYES: Bond, Westmoreland, Waites, Winston, Farokhi, Dozier, Wan, Shook, Norwood,

Hillis, Boone, Overstreet, Lewis

**AWAY:** Byron D Amos, Liliana Bakhtiari

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→ VOTE RECORD - ORDINANCE 22-O-1369								
□ ADOPTED								
□ ADVERSED								
□ FAVORABLE								
☐ ACCEPTED AND FILED								
☐ FIRST READING								
☐ SECOND READING								
☐ THIRD READING								
☐ FOURTH READING								
☐ FIFTH READING			YES/AYE	NO/NAY	ABSTAIN	ABSENT		
□ REFERRED TO COMMITTEE	MICHAEL HILLANDONIO	VOTED	0					
☐ HELD IN COMMITTEE	MICHAEL JULIAN BOND	VOTER						
□ TABLED	MATT WESTMORELAND	VOTER	0					
□ DEFERRED	KEISHA SEAN WAITES	VOTER	0					
□ RECONSIDERED	JASON H WINSTON	VOTER	O					
□ FILED	AMIR R FAROKHI	VOTER	U					
☐ ADOPTED AS AMENDED	BYRON D AMOS	VOTER				AWAY		
☐ AMENDED	JASON DOZIER	VOTER	O					
□ ACCEPTED	LILIANA BAKHTIARI	VOTER				AWAY		
□ SUBSTITUTED	ALEX WAN	MOVER	U					
☐ AMENDED SUBSTITUTE	HOWARD SHOOK	SECONDER	U					
☐ FILED BY COMMITTEE	MARY NORWOOD	VOTER	O					
☐ REFERRED TO ZRB AND ZC	DUSTIN HILLIS	VOTER	O					
☐ REFERRED WITHOUT OBJECTION	ANDREA L. BOONE	VOTER	O					
• ADOPTED ON SUBSTITUTE	MARCI COLLIER OVERSTREET	VOTER	U					
☐ ADOPTED SUBSTITUTE AS AMENDED	ANTONIO LEWIS	VOTER	U					
☐ FORWARDED WITH NO RECOMMENDATI								
□ REFERRED TO SC								
☐ FILED WITHOUT OBJECTION								
□ FAILED								
☐ FORWARDED TO FC/NQ								
☐ FAVORABLE ON SUBSTITUTE								
☐ FAVORABLE/SUB/AMENDED								
L	1							

☐ FAVORABLE/SUB/AMND/COND	
☐ FAVORABLE/AMND/COND	
☐ FAVORABLE AS AMENDED	
☐ RETURNED AS HELD	
☐ FAVORABLE ON CONDITION	
☐ FAVORABLE/SUB/CONDITION	
☐ QUADRENNIALY TERMINATED	
☐ QUESTION CALLED	
□ ROUTED TO COW	
□ SUSTAINED	
□ OVERRIDDEN	
□ NOT ACCEPTED BY COMMITTEE	
☐ SUSTAINED W/O OBJECTION	
☐ TABLED W/O OBJECTION	
☐ HELD IN COW	
□ POSTPONED	
☐ RETAINED AS HELD	
□ REFER TO ZRB AND ZC W/O OBJECTION	
☐ AUTOMATICALLY TERMINATED (FILED)	

[Unanimous]

Certified by Presiding Officer

CERTIFIED

5/16/2022
ATLANTA CITY COUNCIL PRESIDENT

Mayor's Action

Certified by Clerk

CERTIFIED

5/16/2022

MUNICIPAL CLERK

See Authentication Page Attachment

ADOPTED BY COUNCIL 05/16/2022



## 22-O-1369 Adopted by the Atlanta City Council May 16, 2022

